

MINISTÈRE DE LA TRANSITION ÉCOLOGIQUE ET SOLIDAIRE

MINISTÈRE DE LA COHÉSION DES TERRITOIRES



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Covenant of Mayors' Investment Forum – Energy Efficiency Finance Market Place

How to overcome the obstacle of financing for the energy renovation of private housing?

February, 18th

**Brussels** 

### Agenda



- ✓ What is the PUCA?
- ✓ What are the results of the experimentation program in France?
- ✓ The example of the Hauts-de-France Pass renovation
- √ Q&A

### Marie Gaffet

Project manager of the experimentation program

### Françoise Réfabert

Senior consultant in innovative financing for energy-efficiency renovation of housing

#### Alice Morcrette

General manager of Hauts-de-France Pass renovation



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**PUCA** 

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## What is the PUCA?

Françoise Réfabert

### What is the PUCA?





Encourages communities to experiment global approaches to energy efficiency renovations in private housing -> a kind of A to Z « onestop-shops »

Plan for Urban
Construction
Architecture (PUCA)

- Allows to experiment new schemes and derogate to the rule
- Experiments the implementation of third-party financing companies

# The legal definition of third-party financing companies



The concept was defined by law in 2013 and specified in 2015.

- √ Third-party financing companies (« sociétés de tiersfinancement ») have to include:
  - ✓ a technical assistance for energy renovation works
  - ✓ a financing offer that may be delivered by banks or by
     « Third-party financing companies » which are controlled by local governments

## What are the objectives of the PUCA's program?



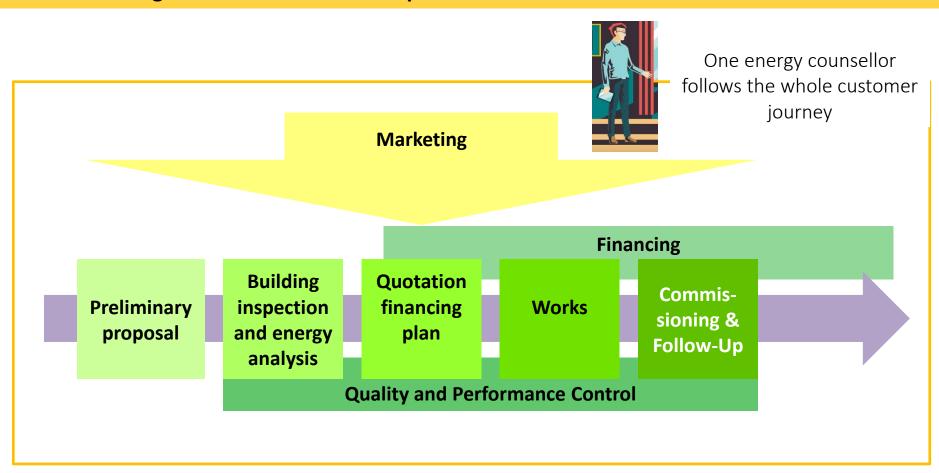
# The experimentation program gathers workgroups focusing on various aspects of the full process of house energy-efficiency renovations

- ✓ Implementation of legal requirements (agreement by banking authority...)
- ✓ Transferring knowledge, sharing feedbacks, mutualizing tools, competence-building through reports and workshops
- ✓ Concertation and elaboration of recommendations on public policies
- ✓ Elaboration of joint projects

# The facets of the third-party financing offer for deep refurbishments



Financing allows to make the OSS process affordable to low-income homeowners.



### Members of the experimentation program



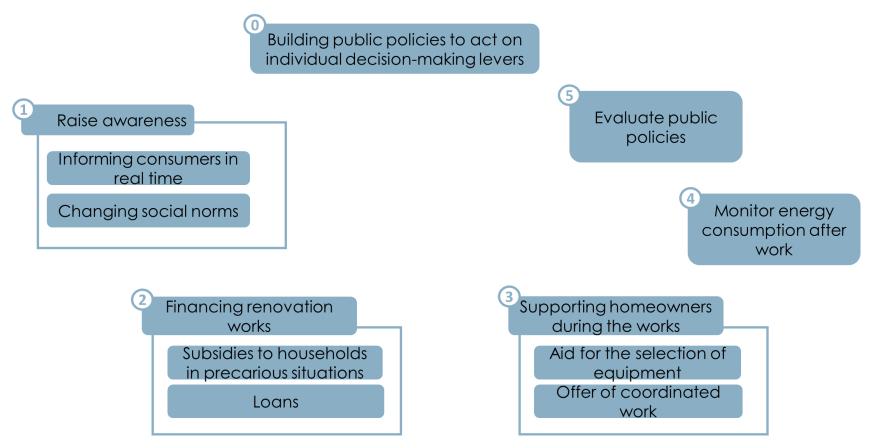
7 regional councils, 2 metropolitan areas and 7 third-party financing companies are partnering in the experimentation program.



# Integrating all levers for steering the renovation market towards energy performance



PUCA program partners and many other local authorities have a catalytic role in developing professionals towards a service designed to guide households through the renovation process, towards better energy efficiency.



## Themes of the PUCA program's action plan

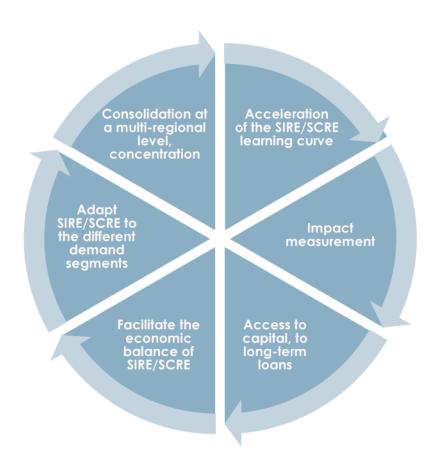


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An overall plan for the experiments was gradually formalised into a list of actions grouped into interdependent themes





# What are the results of this experimentation program in France?

Françoise Réfabert

# The quantitative results of third-party financing companies



2000

construction sites in 2019 (individual houses and coownership apartments)

50 M€
work costs

42 GWh/year

reduction in primary energy consumption

25 000 € à 50 000 €

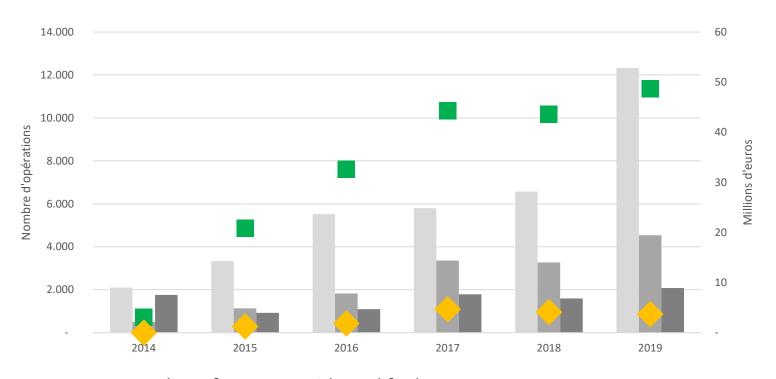
Average work costs for individual houses

50 %

Is the minimum level of energy savings commonly achieved

# Cumulative activity of PUCA program partners (2014-2019)

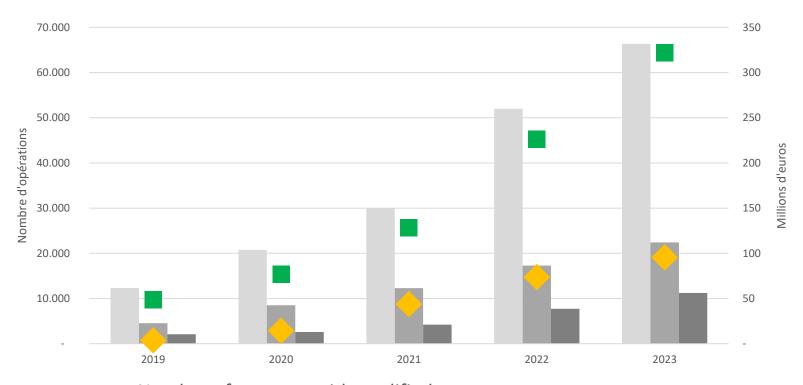




- Number of contacts with qualified prospects
- Number of audits performed
- Number of projects voted or completed
- Amount of completed or committed renovation work (M€/year)
- Annual production of STF receivables (million€/year)

# Projections of PUCA program partners (2019-2023)





- Number of contacts with qualified prospects
- Number of audits performed
- Number of projects voted or completed
- Amount of completed or committed renovation work (M€/year)
- Annual production of STF receivables (million€/year)

## Qualitative results of the program



### Beyond quantitative results, the program has brought success thanks to joint actions.

- ✓ Priority actions focusing on the implementation of direct third-financing to facilitate agreements by the banking authority
  - ✓ Development of a common financial risk management framework
  - ✓ Creation of a financing scoring tool, taking into account the ability to repay, energy savings and net worth of dwellings
  - ✓ Processes standardization
- ✓ Successful lobbying: right to experiment 0 % green loans distribution by third-party financing companies
- ✓ Communication at EU level: conferences, seminars, etc.
- ✓ Ambitious joint projects (ORFEE: Originating Retrofits Financing For Energy Efficiency, database on energy renovations loans)





# The example of the Hauts-de-France Pass renovation

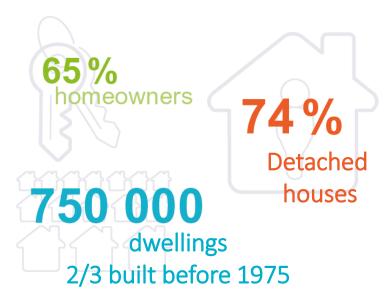
Alice Morcrette



### Initial Context

### **Housing stock in Picardy**

HAUTS-DE-FRANCE



Per capita income below average and higher unemployment rate Energy bills higher by 23% than average

### Political impulse in 2012 - 2013

Need to aggregate individual projects in order to

- → Create a virtuous circle for local economy: funding of renovation works performed locally through savings on energy bills (i.e. losses for the local economy)
- → Be able to impact both supply and demand through a new trade

















### 2 different settings for 2 different targets





#### → For detached houses

- Accompanying the owners for an ambitious job
- Secure energy savings
- Accompaniment with an adapted financing

### → For condominiums

- Management of multi-stakeholder projects
- Regulatory obligations
- Cost control

















### A project follow-up during all the phases



## Before the works – work program definition

**Energy savings** ≥ 35%





# During works Consultation / Selection / Works supervision

Architects & work companies Quality / Schedules







After the works, follow up during 3 years / Eco coaching

Limit rebound effect Limit financial risk



















### Emphasis on financial support

→ SPEE takes charge of the full amount of the works

Direct payment to construction companies

Benefit: quality management

→ SPEE collects the subsidies for the homeowners and the condominiums

**Benefit:** not necessary to wait for the subsidies to start the work  $\rightarrow$  deadlines reduction

- → Homeowners start to repay at the end of the works
  - over 15 to 25 years
  - a reasonable interest rate (2,5%), no penalty in case of early repayment
  - loan duration : 25 years
- → also accessible to owners of apartment in condominiums
  - in addition to existing group loans (ECO PRET COPRO, Domofinance, Crédit Foncier)





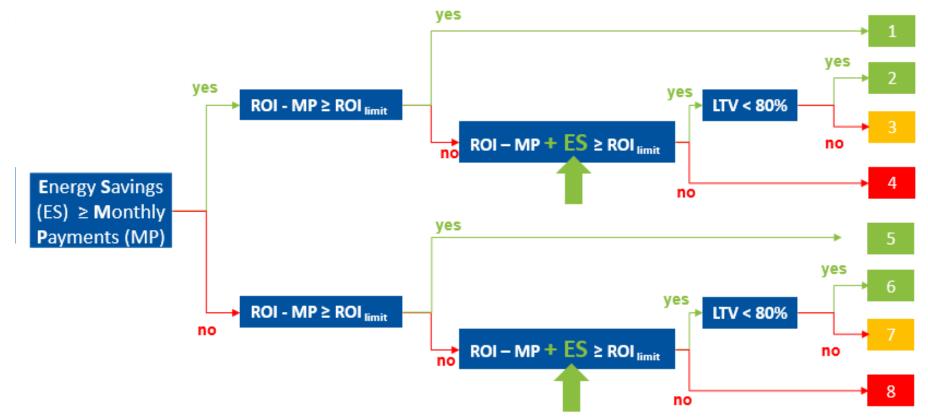












**ROI**: Rest of income (all resources – all recurrent financial burdens)

ROI<sub>limit</sub>: limit of ROI to live properly (depends on family composition)

LTV: Loan to Value



















## **Cost & Resource structure**













Charges	Hypothesis (for 2000 SFH projects – 3y)	Done 2014-2019 (~1700 projects SFH + MFH)		
Works	56,9 M€	<b>40 M€</b> (33 M€ already engaged)	15% of loans to working capital	
Service activity (internal staff, renovation technicians, operating costs,)	9,0 M€	10 M€		Equity
Resources	Hypothesis (for 2000 SFH projects – 3y)	Done 2014-2018 (~1700 projects SFH + MFH)	Debt owed	
Regional council Initial provision	8,0 M€	8,0 M€	by households	Definencia
Refinancing loan	<b>47 M€</b> (EIB and CDC)	<b>35,5 M€</b> (18 M€)		Refinancing loan of EIB
PSEE service	<b>3,4 M€</b> (1550€ / SFH project)	<b>1,65 M€</b> (1550€ / SFH project & 750€ / app.)	Wayling agricul	
<b>Subsidies</b> (ELENA, ERDF / CPER, other projects )	3,3 M€	4,7 M€	Working capital requirements	
Energy savings certificates	4,2 M€	2,3 M€	Région Hauts-de-France	MAGE Management





Projects typology	Fee (€)	Real external costs (€)
Single Family Houses	1 550	3 450
Condominiums	750	1 805

- → Energy savings certificates to balance the costs but :
  - volumes are difficult to evaluate
- valuation of energy certificates depends on the market
  - → Subsidies to cover part of our internal costs



















# **Monitoring activities**





















623

renovated houses

~43 k€/house

45%

Received subsidies

12 condominiums (1008 flats)

~16 k€/flat



600

**Companies** 



645

loans 70 to 80% of global cost

~40 M€









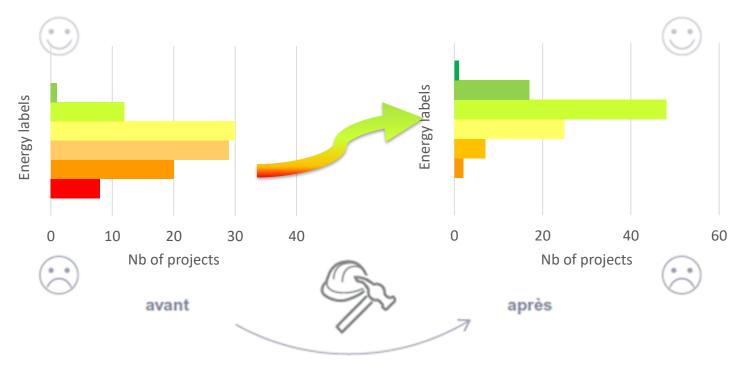








## Energy savings



Mean measured energy savings 45% 62% of the monthly payments covered by energy savings















→ Average financial package : subsidies 13%

self-financing 17%

1/3 party direct financing 70%

→ 645 active loans ( 😜 : 494 / 🔡 : 151 ) - 19,3 M€

→ doubtful loans: 1,7%













### What's next?



### Next steps of the PUCA group are either specific to one partner or common to several ones.

- ✓ Lobbying towards ministries and Parliament:
  - ✓ Adapt subsidies and premiums schemes according to the energy impact of home improvement measures
  - ✓ Sustain the financing of the upstream counselling phase which is a public service, while making it more efficient
- ✓ Extend the experimentation concerning the distribution of the 0 % green loan to all third-party financing companies
- ✓ Create a resources centre for one-stop-shops (H2020 project ORFEE) to
  - ✓ Issue green loans and achieve attractive volumes for investors
  - ✓ Co-build standardized and optimized procedures
  - ✓ Implement a quality and compliance framework



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